





# HUMAN SERVICES REGISTER

#### I. DEPARTMENT

# **HUMAN SERVICES DEPARTMENT**

## II. SUBJECT

MANDATORY PARTICIPATION IN SNAP EMPLOYMENT AND TRAINING (E&T) REQUIREMENTS FOR ADULTS WITH DEPENDENTS AND

REINSTATEMENT OF THE ABLE BODIED ADULTS WITHOUT DEPENDENTS (ABAWD) WORK REQUIREMENTS AND TIME LIMITS

## III. PROGRAMS AFFECTED

SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM (SNAP)

## IV. ACTION

# FINAL RULE

## V. BACKGROUND

The Department is finalizing regulations that were amended in the Human Services Register Vol. 38 No. 26. This final regulation implements the Employment and Training (E&T) requirements for SNAP participants and reinstates the federally required time limit for SNAP participants who are identified as able bodied adults. A mandatory SNAP E&T program will help to ensure that program participants have the skills, training or work experience to obtain and/or keep employment.

This regulation will require SNAP recipients, who are classified as general E&T participants, to participate in the SNAP E&T program effective October 1, 2016 on initial approval of benefits or recertification, whichever is first. This regulation also reinstates the federally mandated three month time limit for able bodied adults effective January 1, 2016. Various individuals will be exempt and waived from participation in accordance with New Mexico Administrative code (NMAC), found at 8.139.410.12 and 8.139.410.14 and the NM E&T State plan which can be found at <a href="http://www.hsd.state.nm.us/LookingForInformation/income-support-division-plans-and-reports.aspx">http://www.hsd.state.nm.us/LookingForInformation/income-support-division-plans-and-reports.aspx</a>. The Department is finalizing this rule with amendments based on the comments received.

Public hearings were held on December 7, 2015 and December 14, 2015. On December 7, 2015, approximately eight (8) people attended and one (1) person provided verbal comment. On December 14, 2015, approximately twelve (12) people attended and nine (9) people provided verbal comments. Written comments were also received from several sources. The Department has made edits to the proposed regulation based on comments received from various sources to eliminate the redundancy, contradictions, correct grammatical errors, and to address concerns. All comments and responses were reviewed by the Department. Many of the comments that were received are summarized below.

Comment: The Department received several comments stating the proposed regulations will adversely affect the following individual/entities: NM poor families, individuals with disabilities, elderly, children, pregnant women, rural/frontier communities, unemployed, homeless, NM food banks, food pantries and many other vulnerable populations. Several other individuals commented that NM's economy has still not recovered and the State lacks the jobs necessary for this change.

**Response:** The proposed regulations only affect a limited SNAP recipient population. Many of the comments that were received did not apply because the proposed regulation did not affect the populations that were the concern of the comments.

The Department has made several changes to the regulations and the E&T State Plan that address concerns that are applicable to the intended population. These changes include making the E&T program voluntary for adults with dependents through September 30, 2016; this will allow individuals the ability to volunteer for the E&T program and not be subject to disqualification during this time period. The Department has also lowered the amount of required hours general E&T participants will have to complete in certain E&T components.

**Comment:** Multiple comments request that the Department implement only to the extent required by federal law.

Response: These comments address policy decisions carefully considered by the Department; and the policies that will be put into place reflect what the Department believes is in the best interest of New Mexico.

**Comment:** The Department received several comments that the Department should waive pueblos, tribes, nations and counties that have a very high unemployment rate.

Response: The Department has received Federal approval from the United States Department of Agriculture (USDA), Food and Nutrition Services (FNS), to waive the following counties from the three month time limit requirement, based on a two year average unemployment rate 20% above the national average. The following counties have a two year average unemployment rate 20% above the national average, based on data from the Bureau of Labor Statistics from March 2013-February 2015:

#### Counties

Cibola County
Guadalupe County
Luna County
McKinley County
Mora County

Rio Arriba County Sierra County Taos County Torrance County Valencia County

The Department received approval to exempt any pueblo, tribe, or nation whose employment-to-population ratio has been low and declining from 2011 to 2014. The Department requested a secondary waiver for Federal approval from FNS to waive the following tribes, pueblos and nations from the 3 month time limit, due to an estimated employment-to-population ratio as a measure for insufficient job availability.

# Tribes, Pueblos and Nations

Pueblo of Acoma
Pueblo of Isleta
Jicarilla Apache Nation
Mescalero Apache Nation
Navajo Nation
Pueblo of Picuris
Pueblo of Sandia
Pueblo of San Ildefonso
Pueblo of Santa Clara
Pueblo of Taos
Pueblo of Zuni

Pueblo of Cochiti
Pueblo of Jemez
Pueblo of Laguna
Pueblo of Nambe
Ohkay Owingeh Pueblo
Pueblo of Pojoaque
Pueblo of San Felipe
Pueblo of Santa Ana
Pueblo of Santo Domingo
Pueblo of Zia
Fort Sill Apache Nation

The Department has also aligned a State exemption with the same requested counties, tribes, pueblos and nations exempting SNAP recipients from E&T participation.

**Comment:** The Department received several comments addressing the following: The Department must expand and increase funding for support services. The Department is required to provide child care and transportation reimbursements as "support services".

**Response:** The Department utilized State exemptions to exempt all SNAP households that have a child under the age 13 from mandatory E&T participation, thereby limiting the need for childcare services. However, the Department has always included reimbursement for childcare services in the proposed E&T program.

**Comment:** The Department received a comment addressing concerns regarding the training of all employees and to create forms that SNAP participants can use to show they should be exempt from SNAP E&T requirements and time limits.

**Response:** The Department agrees and has developed forms and training tools for field and contractor staff to provide efficient and effective training.

**Comment:** The Department received comments that it must give consideration to mentally and physically unfit individuals as well as expand good cause to include illnesses and behavioral health problems.

Response: The proposed rules for the 3 month time limit and the E&T program requirements do not apply to those individuals physically or mentally unfit for employment, as defined in the rules. Since it is not possible for the Department to enumerate each individual situation that should or should not be considered for good cause, the Department has defined and outlined examples of good cause in 8.139.410.12(D) NMAC for the E&T program population. Good cause for Able Bodied Adults is found at 7 CFR 273.24. Good cause includes circumstances beyond an individual's control and is determined by considering the facts and circumstances involved, including information submitted by the individual, the individual's representative, the work experience service site or community service site.

# 3 Month Time Limit Exceptions Effective January 1, 2016:

The 3 month time limit does not apply to the following individuals:

- Under 18 years of age or 50 years of age or older;
- Determined by the State agency to be medically certified as physically or mentally unfit for employment; at the next certification, the Family Assistance Analyst (FAA) will verify if the disability still exists. If it does not, the participant is no longer exempt from participation.
  - o Physical and mental unfitness for the ABAWD exception is defined as:
    - Obvious to the department and documented in the case file; or
    - Not obvious to the department, but is documented by a physician, physician's assistant, nurse, nurse practitioner, a licensed or certified psychiatrist or psychologist, or social worker as being unfit to work. The claim of physical or mental unfitness must be substantiated by written documentation identifying the physical or mental condition and certifying that the person is unfit for employment. For example, a chronically homeless individual who is living on the street may be considered unfit for employment; this prevents placing unnecessary burden on the individuals who are clearly unfit for employment.
- Is a parent (natural, adoptive, or step) of a household member under age 18, even if the household member who is under 18 is not himself eligible for SNAP benefits;
- Residing in a SNAP household where a household member is under age 18, even
  if the household member who is under 18 is not himself eligible for SNAP
  benefits;
- Is pregnant;
- Is otherwise federally exempted from work participation in accordance with 7 CFR 273.7 and 273.24.

Comment: The Department received comments concerning the difficulty for those individuals living on tribal land with limited or no computer access to fulfill the work

activity or job search requirements, lack of transportation and no access to training facilities to assist in finding jobs.

Response: The Department has received Federal approval from FNS to waive the aforementioned counties, tribes, pueblos and nations from the 3 month time limit. The Department will also evaluate all types of barriers to determine if there are good causes for not meeting the requirements, which will temporarily excuse participants without any affect to their benefit. The Department also offers multiple ways to complete requirements such as being able to go into any ISD office for computer access, complete some activities over the phone and offer sites in their communities that will assist in completing their requirements.

**Comment:** The Department received many general comments in favor of implementing the proposed rule.

**Comment:** The Department received requests to implement it immediately and even expand the requirements.

**Comment:** The Department received many comments from individuals who support requiring recipients to search for work and/or serve community service.

**Comment:** The Department received comments from prior recipients of SNAP benefits that being involved in a program that provides training and support for finding work is a positive thing.

**Comment:** The Department received comments that the Department should consider having parents of school-age children perform community service or other activities while their children are in school.

# VI. PUBLICATION DATE

December 30, 2015

#### VII. PUBLICATION

Publication of these final regulations approved on December 32, 2315 by:

BRENT FARNEST, SECRETARY
HUMAN SERVICES DEPARTMENT

#### VIII. FINAL REGULATIONS

This is an amendment to 8.139.410 NMAC, Sections 12 and 14, effective 01/01/2016.

8.139.410.12 [EMPLOYMENT, TRAINING AND WORK REGISTRATION:]
SUPPLEMENTAL NUTRITION ASSISTANCE PROGRAM (SNAP) WORK
PROVISIONS AND EMPLOYMENT AND TRAINING PROGRAM (E&T): Any
SNAP recipient may be subject to work requirements. SNAP recipients who do not meet
a federal exemption must meet the work requirements in accordance with subsection B of
this rule. Federal exemptions from work requirements are found at 7 Code of Federal
Regulation (CFR) 273.7(a)(6) and (b). SNAP recipients may be subject to E&T program
participation requirements. SNAP recipients who do not meet a state or federal
exemption for E&T work program participation are General Participants (Participants).
The state and federal exemptions are listed in sub-sections (C)(1) and (C)(2) of this rule.
A participant will follow all program requirements per 7 CFR 273.7 and as contained in
this rule. Participants are voluntary until October 1, 2016, when they become mandatory,
unless exempted, at the time of initial application or at recertification, whichever occurs
first.

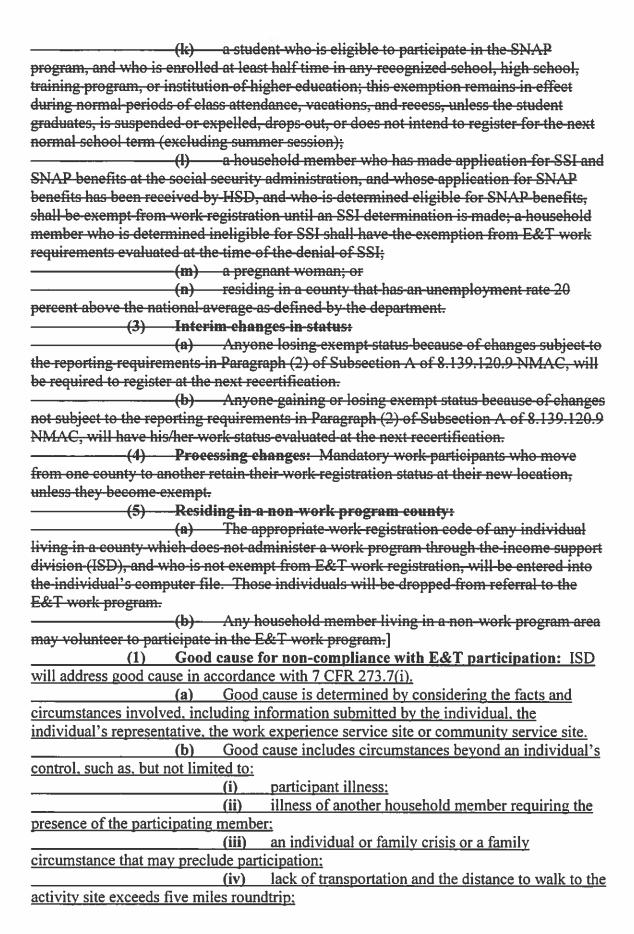
- A. [Employment and training E&T work registration:] Work requirements: [Compliance with work registration is a prerequisite to certification, unless exempt. Benefits may not be conditionally granted before registration of all mandatory household members, except when verification cannot be obtained prior to the expedited service time limit. Work registration exemptions must be verified before ertification.] The department will administer the work requirements in accordance with 7 CFR 273.7(a), (b) and (c). As a condition of eligibility for participation in SNAP, every household member who does not qualify for a federal exemption, must meet work requirements as outlined in Section B of this rule. Federal exemptions from work requirements are found at 7 CFR 273.7(a)(6) and 273.7(b). Physical and mental unfitness for the federal exemption is defined as an individual who has a mental or physical illness or disability, temporary or permanent, which reduces their ability to financially support themselves. Unfitness can be:
  - (1) Obvious to the department and documented in the case file; or
- (2) Not obvious to the department, but is documented by a physician, physician's assistant, nurse, nurse practitioner, a licensed or certified psychiatrist or a licensed or certified psychologist, or social worker as being unfit to work. The claim of physical or mental unfitness must be substantiated by written documentation identifying the physical or mental condition and certifying that the person is unfit for employment.
- B. Compliance with work requirements: [As a condition of eligibility for participation in SNAP, every physically and mentally fit household member who is 16 years of age or older and younger than age 60 and who is determined mandatory, must register for the E&T program.] An individual who is not temporarily waived or exempt in accordance with 7 CFR 273.7(a)(6) and (b) must:
- (1) register for work at the time of application and every 12 months thereafter. All SNAP participants are considered registered for work with the head of household's signature on an application or recertification form for SNAP participation:
- (2) participate in an E&T program to the extent required by law;

(3) provide ISD or E&T program service provider with information regarding employment status, participation in E&T program status, or availability for work; report to an employer referred to by ISD or its designee if the potential employment meets the suitability requirements in accordance with 7 CFR 273.7(h). (5) accept a bona fide offer of suitable employment at a site or plant not subject to a strike or lockout, at a wage equal to the higher of the federal or state minimum wage or 80 percent of the wage that would have governed had the minimum hourly rate of the Fair Labor Standards Act been applicable to the offer of employment; and not voluntarily and without good cause quit a job of 30 or more hours a week or reduce work effort to less than 30 hours a week in accordance with 7 CFR 273.7(a)(vii) and 8.139.410.13 NMAC. [Non-compliance with-E&T-work requirements: Non-compliance with C. E&T work requirements is considered to exist when an individual: (1) refuses, at the time of application and every 12 months thereafter. to register for employment in a manner prescribed by income support division (ISD); or (2) fails or refuses to comply with the requirements under Title IV-A of the Social Security Act, or work requirements for individuals receiving UCB.] E&T program participation exemptions: The department will screen each work registrant in accordance with 7 CFR 273.7(c). SNAP recipients not otherwise exempted as determined by the department are subject to the E&T program participation requirements beginning on October 1, 2016. Failure to comply with the requirements, without good cause, will result in disqualification in accordance with 8.139.410.12(L) NMAC. (1) Federal exemptions: Individuals are temporarily waived or exempt from the E&T program participation in accordance with 7 CFR 273.7(a)(6), (b)(1), and (d)(4)(v). State exemptions: The following individuals are exempt from E&T program participation: (a) a parent or other household member who is responsible for the care of a dependent child under age thirteen. If the child has their thirteenth birthday during the certification period, the individual responsible for the care of the child is required to participate in the E&T program as part of the next scheduled recertification. unless the individual qualifies for another exemption; (b) a pregnant woman; workers in ACTION programs (such as VISTA) who (c) average 30 or more hours of work per week are exempt, even though they earn less than minimum wage; (d) any individual residing in or relocating to a county that has an unemployment rate 20 percent above the national average as defined by the department, will not be required to participate in the E&T program: any individual residing in or relocating to pueblos, tribes, (e) and nations, with an estimated employment to population ratio as a measure for insufficient job availability as determined by the department; or any individual determined to be an able bodied adult, in (f)

accordance with 8.139.410.14 NMAC.

Interim changes in status: Anyone losing exempt status because of changes required to be reported under 7 CFR 273.12, will have their E&T status determined at recertification. Anyone gaining exempt status because of changes reported will have their E&T status updated when it is reported. Relocation changes: Participants who relocate within the state retain their E&T participation status at their new location unless their circumstances change or their new location falls under a waiver as defined by the department. [E&T work requirements:] General E&T program procedures: (1)—General conditions for registration: (a) Unless exempt, every household member 16 years of age or older and younger than age 60 must register for employment. If a household member has their-16<sup>th</sup>-birthday-within a certification period, the work-registration requirement must be fulfilled as part of the next scheduled recertification process, unless the member qualifies for an exemption. An-individual-who does not qualify for an exemption must be registered for employment at initial certification or when added to the SNAP household and at least every 12 months thereafter, as a condition of eligibility. (e) Strikers whose households are eligible to apply for assistance, as defined in Subsection B of 8.139.400.11 NMAC, must register for work, unless covered by an exemption. (d) Individuals exempt from-registration may volunteer to participate in the E&T program. (2) Individuals-exempt-from registration: The following individuals are exempt from the work registration requirement: (a) an individual younger than 16 years of age or an individual 60 years of age or older; (b)—an individual age 16 or 17 who is attending school or enrolled in an employment and training program at least half time, as defined by the school or employment and training program; -(e) an individual who is physically or mentally unfit for employment. This can be demonstrated by providing reliable medical and or behavioral health-documentation. the caseworker shall review all information available to him/her, including documentation, when required, and will make the determination-about whether an individual SNAP-participant-should be exempted from the E & T Program; (ii) to obtain verification, the caseworker shall use electronic databases when available: (iii) when electronic databases are not available; the SNAP participant is responsible for providing the necessary documentation in accordance with 8.100.130.8 NMAC: (iv) to determine an exemption exists on the basis of pregnancy, physical or mental-unfitness, the individual must provide written documentation-by a medical practitioner such as a physician, physician's assistant, nurse, nurse practitioner, designated representative of the physician's office, a licensed or certified psychologist or social worker. The claim of physical or mental unfitness must be substantiated by written documentation-identifying the physical or mental condition and certifying that the person is unfit for employment;

(v) in the case of a pregnancy, the documentation must
verify the pregnancy and identify the expected date of delivery;
- (vi) if a SNAP participant is deemed physically and
mentally fit, and thus not exempt from the E&T Program, the participant will have an
opportunity to appeal the mandatory status decision to the fair hearing bureau in
accordance with 8.100.970.8 NMAC.
(d) a parent or other household-member who is responsible for
the care of a dependent child under age thirteen or an incapacitated person;
(i) if the child has their thirteenth birthday during the
certification period, the individual responsible for the care of the child is required to be
registered as part of the next scheduled recertification, unless the individual qualifies for
another exemption;
(ii) the exemption applies to the person who actually
provides the care;
(iii) the dependent child or incapacitated person need
not be considered a member of the SNAP household or even reside with the household;
(iv) a SNAP-participant who is the sole provider of the
care for an ill or incapacitated person. In order to meet this exemption, the SNAP
participant must provide medical documentation (which could include a letter from the
incapacitated individuals health provider) that the person is the sole caretaker for a
disabled person and must demonstrate-that the SNAP participant cannot-be out of the
home for the number of hours necessary, or on the computer as is necessary, to meet the
work participation hours;
(v) Only those care activities around which work
program activities cannot be scheduled are taken into consideration. Food purchase and
preparation activities, home maintenance chores, etc. are activities which may be
scheduled and performed at time other than work program participation hours;
(e) an individual subject to and complying with any work
requirement under Title IV of the Social Security Act, including TANF work
requirements or subject to and complying with ABAWD-work requirements;
— (f) an individual who-receives unemployment compensation
benefits (UCB) and is subject to and complying with a federal or state unemployment
compensation system; an individual who has applied for-but who has not yet received
UCB is exempt if required to register with the department of workforce solutions as part
of the unemployment compensation application process;
(g) an individual who is a regular participant in a state certified
drug or-alcohol-treatment and rehabilitation program;
(h) an individual who is employed or self-employed and
working a minimum of 30 hours a week or receiving weekly earnings at least equal to the
federal minimum wage multiplied by 30 hours;
(i) migrant and seasonal farm workers who are under contract
or similar agreement with an employer or crew chief to begin employment within 30 days
are exempt, although this does not prevent such individuals from seeking services from
the E&T program;
(j) workers in ACTION programs (such as VISTA) who
average 30 or more hours of work per week are exempt, even though they earn less than
minimum wage;
mmmun wage,



(v) participant whose physical residence is more than
30 miles away from an income support field office, workforce solutions office or E&T
program service provider:
(vi) court appearance of participant or household
member;
(vii) farmworkers who are away from their permanent
residence or home base who travel to work in agriculture or a related industry during p
of the year;
(viii) an absence of dependent care or transportation
support services necessary for participation;
(ix) participant's receipt of job referral that results in
offer below the federal minimum wage, except when a lower wage is permissible under
federal minimum wage law:
(x) participant is a victim of family violence; or
(xi) no available jobs within reasonable commuting
distance; a distance is considered unreasonable if the round trip exceeds two hours by
public or private transportation.
(2) E&T program service provider responsibilities: The E&T
program service provider is responsible for providing participants referred to the E&T
program with an explanation of exemptions, assessment, orientation, development of
individual responsibility plan (IRP), a work participation agreement (WPA) and good
cause. The department and the E&T program service provider will provide language
access services and any necessary reasonable accommodations to SNAP participants, i
accordance with 7 CFR 15.
(a) Scheduling and conducting assessment and orientation
sessions: The E&T program service provider will inform each participant of:
including rights, responsibilities, good cause and exemptions;
(ii) services: and
(iii) benefits.
(b) Placing a participant in an activity component: A
participant may be placed in any component deemed appropriate in accordance with 7
CFR 273.7(c) by the E&T program service provider;
(c) Authorizing reimbursements: The E&T program service
provider staff will notify ISD of requests for reimbursement of expenses that are
reasonably necessary and directly related to participation in the E&T program. ISD wi
authorize allowable reimbursements up to the monthly limit established by the
department in accordance with 7 CFR 273.7(d)(4).
(d) Reporting changes to the department: The following
changes, if reported by the participant to the E&T program service provider, will be
shared with ISD:
(i) participants who become exempt;
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(ii) potential good cause:
(iii) participants who request closure of SNAP benefi
(iv) participants who relocate;
(v) participants who fail or refuse to comply; or
(vi) voluntary work participants who no longer wish
volunteer.

E. [E&T work program: ISD administers the work-program for applicants
and recipients of SNAP benefits who are mandatory and who voluntarily participate in
the work program. The purpose of the work program is to assist household-members
participating in SNAP to gain skills, opportunities, training or experience that will
improve their employment prospects or earning potential.] Assessment: An assessment
must be completed by a participant and the E&T program service provider no later than
15 calendar days after an application or recertification form for SNAP participation is
approved. Assessment tools and forms will be used to address the participant's education,
skills, prior work experience, employability, and barriers. The assessment will be utilized
to identify exemptions, potential good cause, and to determine appropriate activity
placement.
[(1) Work-registrant-responsibilities: Each household member-who
must be registered for work is required to register at the time of initial application and
every-12 months-thereafter:
(2) HSD responsibilities: HSD is responsible for:
(a) screening each-household member to determine work
registration status;
(b) registering mandatory and voluntary participants;
(c) providing-information and explaining to each applicant the
E&T work requirements, rights and responsibilities and consequences for failure or
refusal to comply; such information must be provided at application, at recertification,
and when a previously exempt or new household member must be registered;
(d) disqualifying non-compliant individuals, and reinstating
individuals who are subsequently determined to meet an exemption.
(3) Reporting changes to the E&T work program: The following
changes will be reported to the E&T work program:
(a) work participants who become exempt from work
registration;
(b) work participants who are no longer certified for
participation;
(c) work participants who move from the project area; and
(d) voluntary work participants who are deregistered.
(e) In most cases, the changes listed above are reported by
entering the appropriate information into the household's computer file. In some cases, a
manual form is used to report new information to the work program.
(4) Work program responsibilities: The E&T work program service
provider is responsible for providing mandatory and voluntary participants referred to the
E&T work program with the orientation, assessment, and development of a work
participation agreement (WPA) and an individual responsibility plan-(IRP).
(a) Scheduling and conducting assessment sessions: the
work program will inform each participant of:
(i) mandatory and voluntary E&T work program
requirements, including rights and responsibilities;
(ii) services;
(iii) benefits;
(b) Placing a voluntary participant in a work activity: a
participant may be placed in any work activity deemed appropriate by the work program;
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will-authorize allowable reimbursements up to the regulatory monthly-limit-for
reasonable and necessary costs directly related to work program participation.
(d) Reporting requirements: the E&T work program service
provider is responsible for reporting the following to HSD:
(i) mandatory participants fail or refuse to comply;
(ii) voluntary work participants wish to de register.
(5)—Good cause for noncompliance with E&T work requirements:
The work program will report participants who fail or refuse to comply with work
registration or who voluntarily quit a job, or reduce their work hours without good cause.
The HSD has the primary responsibility to determine whether good-cause exists for a
failure or refusal to comply. Good cause will be evaluated on an individual basis and wil
only be granted until the cause no longer exists or at the next recertification, whichever is
sooner.
(a) Good cause is determined by considering the facts and
eircumstances involved, including information submitted by the household member and
the work experience or community service site.
(b) Good cause includes circumstances beyond an individual's
control, such as, but not limited to:
(i) participant household member's illness;
(ii) illness of another household member requiring the
presence of the participating member;
(iii) an individual or family crisis or a family
eireumstance that may preclude participation;
(iv) lack of transportation and the distance to walk to the
activity site exceeds five miles roundtrip;
(v) individual whose physical residence is more than 30
miles away from an income support field office, workforce solutions office or
employment services provider;
(vi) court appearance;
(vii) farmworkers who are away from their permanent
residence or home base who travel to work in agriculture or a related industry during part
of the year and are under contract or similar agreement with an employer to begin-work
within 30 days of the date the individual notified HSD or E&T work program service
provider;
(viii) an absence of dependent care or transportation
support services necessary for participation;
(ix) receipt of job referral that results in an offer below
the federal minimum wage, except when a lower wage is permissible under federal
minimum wage law;
(x) individual is a victim of family violence;
(xi) no available jobs within reasonable commuting; or
distance; a distance is considered unreasonable if the round trip exceeds two hours by
public or private transportation;
(xii) the individual's monthly expenses for transportation
and-dependent care expenses, which are necessary and directly-related to participation in
the E&T program, exceed the allowable reimbursement amount.
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Orientation: Participants [of E&T shall be provided an E&T work program orientation-with their assessment, which explains the work program and its objectives to the participant will be provided a program orientation that explains the program and its objectives. The orientation [shall] will include the following information: (1) the participants rights and responsibilities; **(2)** support services; benefits of participation in the E&T work program; and **(3)** consequences of non-compliance with the E&T work program **(4)** requirements. G. **Assessment:** Requirements: No later than 15 calendar days after an application is approved, participants shall have an assessment done by the E&T work program service provider. The assessment is a necessary pre-cursor to the IRP, development of WPA, and is a crucial and necessary element in meeting the E&T work program requirements. (2) Elements: (a) Complete the assessment no later than 15 calendar days following approval of assistance for the participant in which the assessment is carried out; there are a variety of assessment tools and forms that may be used, provided that they address the participant's education, skills, prior work experience and employability. (b) The assessment may include referrals for counseling, if a barrier to employment exists related to alcohol or drug abuse or mental-health. (3) Disqualification: No physically or mentally fit individual 16 years of age or older and under the age of 60 will be eligible to participate in SNAP if the individual fails or refuses, without good cause, to comply with E&T allowable components. Individual Responsibility Plan (IRP): Participants may complete an IRP with the assistance of the E&T program service provider. The IRP shall include a specific achievable goal or goals and a plan for securing and maintaining employment. [Individual-responsibility-plan-(IRP): Requirements: Mandatory participants may complete an IRP with the assistance of the E&T work program service provider no later than 15 days from the date of approval of assistance. (2) General purpose: The IRP is: (a) a personal planning tool, intended to assist the participant in long-term career planning, address barriers and secure and maintain employment; (b) intended to assist the participant in setting realistic-longterm-employment-goals-and-to-identify those steps-which must be taken to achieve the stated goals; and (c) not intended to fulfill the limited purpose of identifying work activities which will meet E&T work program participation requirements; the participant is encouraged to use the IRP to assist in setting long-term employment-goals. (3) Elements: The IRP shall include a specific achievable employment-goal-or-goals and a plan for-securing and maintaining employment.] Work participation agreement (WPA): **Requirements:** The WPA is an agreement between the participant (1)

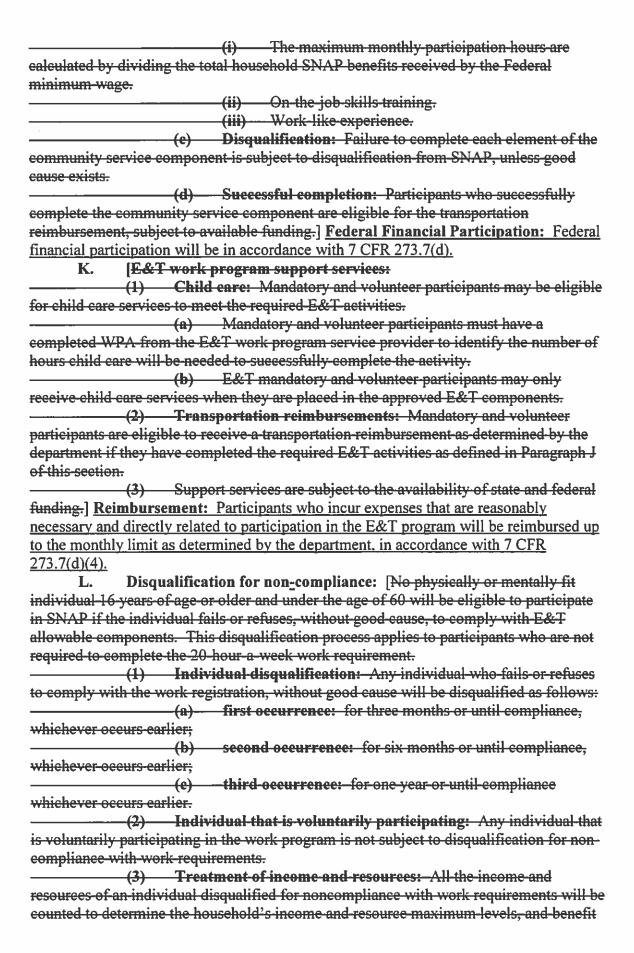
and the department. Participants must complete the WPA with the E&T program service

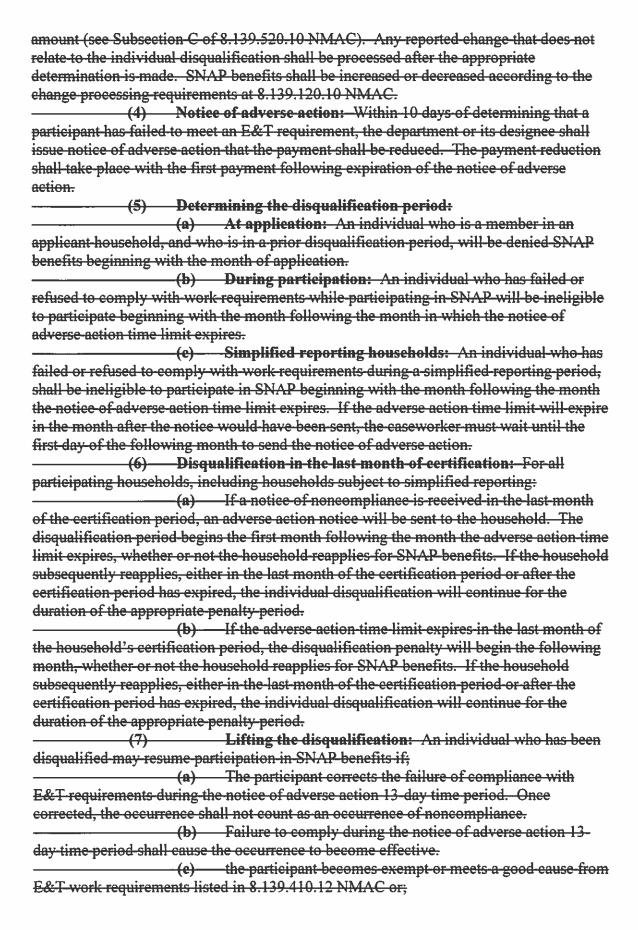
provider:

	(a)	no later than 30 calendar days from date of approval for
benefits:		
	(b)	no later than five calendar days after the expiration of an
existing WPA; and		
<del></del>	(c)	the WPA will be reevaluated by the parties at
recertification and for	or chang	ges in circumstances as reported.
(2)		Elements: The WPA will:
	(a)	list the participant's approved E&T allowable
component(s);		
	(b)	list the level of effort for each activity;
	(c)	list the support services available and to be provided by the
department;		
<del></del>	(d)	list the reasonable accommodations that may be necessary
to ensure meaningfu		
<u> </u>	(e)	be explained to the participant; and
	(f)	be approved and signed by the E&T program service
provider.	, , ,	
	·k-narti	eipation-agreement (WPA):
		ral: The purpose of the WPA is to assure the participant and
the department that t	he worl	k-activities in which the participant is engaged meet the E&T
		and the participant is referred to receive available support
services.		
(2)	-Cont	ents of the agreement: At a minimum, the WPA shall:
		—list-the-participant's approved work component;
		list the level of effort for each activity;
		list the support services to be provided by the department;
		list the reasonable accommodations that may be necessary
to ensure-meaningfu		•
		be signed by the participant; and
signed-by-the-E&T-v		ogram-service provider.
		pletion of a WPA: The participant must complete the WPA
with the E&T work		
		no later than 30-calendar days from date of approval for
benefits; or	( )	
	<del>(b)</del>	prior to requesting support services associated with such
activity;	( )	
	<del>(e)</del>	no-later than five days after the expiration of an existing
WPA.		1
(4)	—Disa	ualification:-No-physically or mentally fit individual 16
		der the age of 60 will be eligible to participate in SNAP if the
		vithout-good-cause, to-comply with E&T allowable
		ble components: ISD will administer E&T components in
accordance with 7 C		
(1)		rmination of required hours: At initial eligibility and
		will be required to participate in any combination of the
		ned by the E&T program service provider, for a minimum

requirement of up to 12 or 24 activity hours within the initial consecutive 3 month period
during the 12 month certification period.
(a) Individuals in a rural area will be required to complete up
to 12 activity hours. Rural area is defined as a county containing a core urban area of
50,000 or fewer people as defined by office of management and budget (OMB)
metropolitan statistical area designation. An individual residing on a tribe, pueblo, or
nation that is also within such a county, will be defined as living in a rural area.
Individuals residing in an area that is determined to be non-rural, as defined by OMB,
will be required to complete up to 24 activity hours.
(b) The collective hours a household must complete will be
determined in accordance with 7 CFR 273.7(e)(3)(ii).
(2) Individual or group job search with employer contacts:
(a) General: The purpose of the job search component is to
provide the participant a reasonable opportunity to find suitable employment.
(b) Component Activities: All participants are required to
register as a "job seeker" through the New Mexico department of workforce solutions
(DWS), "New Mexico workforce connection". The department will verify registration in
accordance with 8.100.130.9 NMAC. All participants in this component are required to
complete the individual or group job search training with employer contacts. One job
search activity is equal to one hour of activity. Job search activity examples can be found
at 7 CFR 273(e).
(3) Work Experience:
(a) General: The purpose of the work experience component
is to improve the employability of participants.
(b) Component Activities:
(i) On-the-job skills training.
(ii) Work experience related to their occupational
interests.
(c) The number of hours necessary for compliance in this
component are calculated in accordance with 7 CFR 273.7(e)(1).
(4) Community Service:
(a) General: The purpose of the community service
component is to provide on-the-job skills training and to assist the communities of
participants.
(b) Component Activities:
(i) On-the-job skills training.
(ii) Work-like experience.
J. [E&T allowable components:
(1) Individual or group job search with employer contacts:
(a) General: The purpose of the Job Search component is to
provide the participant a reasonable opportunity to find suitable employment. Individual
or group job search with employer contacts is an allowable E&T component for
mandatory and voluntary participants. Support services such as the transportation
reimbursement and child care assistance is to be provided for participants in this
component. This is a two part component which may include class room training and
component. This is a two part component which may include class room training and
requires a minimum of 12 or 24 employer contacts over a two month period.  (b) Component Activities: All-mandatory and voluntary
participants are required to register as a "job seeker" through the New Mexico
participants are required to register as a jourseeker anough the inew intexted

epartment of workforce solutions (Dwb), New Mexico workforce connection—online
portal for job-matching services and resources. The mandatory and volunteer participants
are required to submit a copy of the registration to the E&T work program service
provider to verify completion of the registration within 30 days after the WPA is
approved.
(i) All mandatory and voluntary participants in this
component are required to complete the individual or group job search training with
employer contacts.
(ii) The participant is required to have completed and
submitted verification of the completion of a minimum of 12 employer contacts within 30
lays of the approved WPA and submit-no-later than-60 days of the approved WPA,
verification of the additional 12 employer contacts to equal the requirement of 24
employer contacts.
(iii) Individuals residing in an area that is determined to
se rural, as defined by the department, will only be required to complete the 12 verifiable
employer contacts, within a thirty-day period.
(e) Disqualification: Failure to complete each element of the
ndividual and group job search training with employer contacts component is subject to
1:1: Costion from CNIAD and so and source suite
lisqualification from SNAP, unless good cause exists.
(d) Successful-completion: Participants-who-successfully
complete the individual or group job search and employer contact component are eligible
for the transportation reimbursement, subject to available funding.
(2) Work Experience:
(a) General: The purpose of the work experience component
s to improve the employability of household members through actual work experience or
raining, or both, and to enable individuals involved with such programs to move
promptly into regular public or private employment. Support services such as the
ransportation-reimbursement and child care assistance may be available for participants.
(b) Component Activities:
(i) The maximum monthly participation hours are
calculated by dividing the total household SNAP benefits received by the Federal
ninimum wage.
(ii) On the job skills training.
(iii) Work experience related to their occupational
nterests.
(e) Disqualification: Failure to complete each element of the
work experience component is subject to disqualification from SNAP, unless good cause
exists:
(d) Successful completion: Participants who successfully
complete the work experience component are eligible for the transportation
reimbursement, subject to available funding.
(3) Community Service:
(a) General: The purpose of the community-service
(a) General. The purpose of the community service
component is to provide opportunities for on the job skills training, improve
employability and/or assistance to communities. Support services such as the
transportation reimbursement and child-eare-assistance may-be available for participants.
(b) Component Activities:





The participant corrects the failure of compliance and has been disqualified a minimum of one month. <del>(i)---</del> The disqualification will continue until the participant complies or serves out the time frame for the occurrence level. (ii) Participants disqualified due to not meeting the required hours, must demonstrate the hourly compliance prior to lifting disqualification.] Participants who fail to: (1) timely complete the assessment; timely complete a WPA; and **(2)** comply with assigned component requirements and their required (3) hours of participation as outlined in their WPA will be disqualified in accordance with 7 CFR 273.7(f). **Individual disqualification:** A participant who fails or refuses to comply with the E&T program participation will be considered an ineligible household member in accordance with 7 CFR 273.7(f). Any participant who fails or refuses to comply with the E&T participation, without good cause will be disqualified as follows: first occurrence: for three months or until compliance. (a) whichever occurs earlier: (b) second occurrence: for six months or until compliance, whichever occurs earlier: third occurrence: for one year or until compliance, (c) whichever occurs earlier. Individual that is voluntarily participating: Any individual that is voluntarily participating in the E&T program is not subject to disqualification for noncompliance. Treatment of income and resources: All the income and (6)resources of an individual disqualified for non-compliance with work requirements will be counted to determine the household's income and resource maximum levels and benefit amount in accordance with 8.139.520 NMAC. Notice of adverse action: Within 10 days of determining that a participant has failed to meet an E&T requirement, the department shall issue a notice of adverse action in accordance with 7 CFR 273.7(c)(3). Determining the SNAP ineligibility period: ISD will determine. (8) track and notify participants of disqualification periods in accordance with 7 CFR 273.7(f) and 273.13.

## M. Head of household provisions:

- (1) Designation: [The household may designate any adult-parent of a child in the household as the head of household, if all-adult-household members making application agree to the selection. A household may designate the head of household each time the household is certified for participation in SNAP but may not change the designation during a certification period, unless there is a change in household composition.] The household may designate a head of household in accordance with 7 CFR 273.1(d).
- (2) [Compliance with E&T work-requirements: For purposes of determining compliance with the work requirements in Subsection C of 8.139.410.12 NMAC, the head of household will be considered as an individual household member. The head of household will be disqualified in accordance with the disqualification penalties in Paragraph (1) of Subsection H-of 8.139.410.12 NMAC.

(a) If the head of household leaves the household during a period of ineligibility, the disqualification follows the individual. The remaining household-members, if otherwise eligible, continue to be eligible to participate in SNAP. (b) If the head of household becomes the head of another household, the individual disqualification continues to apply. The other household members continue to be eligible to participate in SNAP.] E&T requirements: For purposes of determining compliance with the E&T program, the head of household will be considered as an individual household member. If the head of household fails to comply, the head of household will be disqualified in accordance with the disqualification penalties in 8.139.410.12 NMAC. **Fair hearings:** Each individual or household has the right to request a fair hearing to appeal a denial, reduction or termination of benefits due to a determination of nonexempt status, or a state agency determination of failure to comply with SNAP work requirements, in accordance with 7 CFR 273.7(f)(6). [02/01/95, 07/01/98; 8.139.410.12 NMAC - Rn, 8 NMAC 3.FSP.415, 05/15/2001; A, 10/15/2003; A, 01/01/2004; A, 04/01/2010; A, 06/01/2013; A, 10/01/2014; A, 01/01/2016; A, 01/01/2016] 8.139.410.14 [ABLE BODIED ADULTS WITHOUT DEPENDENTS (ABAWDS): An applicant or recipient who is a mandatory work participant in the SNAP-E&T program-shall-be-considered-for-compliance-with-the 20-hour-a-week-work requirement for ABAWDs. Unless determined exempt, any individual who is a mandatory ABAWD shall be required to comply with the 20-hour a week work requirement to maintain eligibility-for SNAP benefits. The ABAWD 20-hour-a-week-work-requirement will be in effect as of January 1, 2016 through December 31, 2018. REQUIREMENTS FOR ABLE BODIED ADULTS: The department will administer this program in accordance with 7 Code of Federal Regulation (CFR) 273.24. This rule becomes effective as of January 1, 2016. The department will use a fixed 36 month period for measurement and tracking purposes. The first fixed period will be in effect from January 1, 2016 through December 31, 2018. [Exemptions: Certain individuals are exempt from the ABAWD 20-hour-Α. a-week-work: (1)—an individual determined to be exempt from work requirements of the SNAP E&T program set forth at Subsection D of this section: (2) an individual under age 18 or age 50 or older: (3) - an individual medically certified as physically or mentally unfit for employment as defined in subsection D of 8.139.410 NMAC: (4)—a pregnant woman; (5) an individual residing in a SNAP household that includes at least one child under the age of 18, even if the child is not eligible for SNAP benefits; -(6) a natural, adoptive or step-parent residing in a SNAP household that includes at least one child under the age of 18, even if the child is not eligible for

-residing in a non-ABAWD county as documented by federal

waiver or suspension of the 20 hour a week work requirement.] Able bodied adults can

SNAP benefits:

comply by:

(1) working 20 hours per week, averaged monthly; for purposes of this
provision, 20 hours per week averaged monthly means 80 hours per month. Work is
defined as:
(a) work in exchange for money;
(b) work in exchange for goods or services ("in kind" work); or
(c) unpaid work, which includes work without compensation
that gives a person experience in a job or industry, tests a person's job skills, or involves
volunteer time and effort to a not-for-profit organization.
(2) Participating, for an average of 80 hours a month, in a combination
of the E & T work program components found at 8.139.410.12(I) NMAC as long as the
job search component is less than 50 percent of the total activities; or
(3) Participating for an average of 80 hours a month, in a combination
of (1) and (2) of this subsection.
B. [Time limited eligibility for ABAWDs: An ABAWD who is determined
mandatory to comply with the 20-hour a week work requirement shall not be eligible to
participate in the SNAP program as a member of any household if the individual received
SNAP benefits but failed to comply with the 20 hour a week work requirement for three
countable months in a 36 month period, until they subsequently meet the requirements to
regain eligibility.
(1) 36 month period: The 36 month period is a fixed calendar month
period beginning on January 1, 2016 through December 31, 2018.
———— (2) Countable months in the 36-month time limit: Within the fixed
36-month-period, an ABAWD shall have a month counted toward the three-month time
limit if the 20-hour-a-week work requirement is not met and the household received a full
month's benefits.
(a) In no event shall a month be counted toward the three-
month-time-limit if the individual has not attained the age of 18.
(b)—A month that an ABAWD has used without fulfilling the
work-requirement in another state shall be counted toward the three-month time limit as
long as the other state verifies the month has been used as a non-work month.] Good
cause: As determined by the department, if an individual would have worked an average
of 20 hours per week but missed some work for good cause, the individual shall be
considered to have met the work requirement if the absence from work is temporary and
the individual retains their job. Good cause shall include circumstances beyond the
individual's control, such as, but not limited to, illness, illness of another household
member requiring the presence of the member, a household emergency, or the
unavailability of transportation.
C. [Fulfilling the 20-hour-a-week work-requirement:
(1) Working: For purposes of determining the activities that count
towards the 20-hour-a week work requirement, the time spent working in exchange for
money, or working-in-exchange for goods or services, or unpaid work, or any
combination of these activities shall be considered as employment and credited toward
the 20-hour-a-week work requirement.
(2) Work activities: Allowable work activities that count-towards the
20-hour-a-week work requirement include:
(a) employment for at least 20 hours a week averaged monthly
or 80 hours a month, but not unreported employment; in the case of self-employment
income, gross monthly earnings, as determined under Paragraph (2) of Subsection E of

8.139.320.10 INMAG, are divided by the federal minimum wage to determine the number
of hours that are countable in meeting the work requirement;
(b) participation in and compliance with the requirements of a
work program at least 20 hours a week;
(c) any combination of employment and participation in a
work program for at least 20 hours a week;
(d) job search or job search training activities that are
incorporated into the department's work-program or another state or local program that
meets SNAP-E&T requirements as long as the job search or job-search-training-activities
equal less than half the work requirement; or
(e) participation in and compliance with a workfare program.
(3) Work program: Allowable activities in a work program include
those performed under:
(a) the Workforce Investment Act (Public Law 105-220);
(b) a program under section 236 of the Trade Act of 1974 (19
U.S.C. 2296);
(c) the department's SNAP E&T program;
(d) any other state or local-program which is recognized by the
department as meeting SNAP E&T program requirements.] Waived from the time limit
requirements: The department will waive the three month time limit requirement for the
following in accordance with 7 CFR 273.24(f):
(1) any individual residing in or relocating to a county that has an
unemployment rate 20 percent above the national average as defined by the department:
(2) any individual residing in or relocating to pueblos, tribes, and
nations, with an estimated employment to population ratio as a measure for insufficient
job availability as determined by the department.
D. [Reporting and verifying work participation:
(1) It is the responsibility of the individual subject to the work
requirement to report:
(a) whether or not that individual has worked or participated in
a work program;
(b) the number of hours spent in work or work program
activities:
(e) how the work requirement was fulfilled; and
(d) when the individual's work hours fall below 20 hours a
week, averaged monthly, or 80 hours a month.
(2) Verification of the time spent working is mandatory in order to
receive eredit toward the work requirement. It is the responsibility of the individual
subject to the work requirement to provide verification of participation in work activities
by the fifth calendar day of each month following the month of participation in work
activities.] Able bodied adults who are determined to be ineligible for SNAP benefits
because of non-compliance with the time limit requirements can regain eligibility in
accordance with 7 CFR. 273.24(d)(i), (d)(ii), (d)(iii), or (d)(v).
E. [Good cause for failure to meet the work requirement, as defined-in
Subsection E of 8.139.410.12 NMAC: An ABAWD may establish good cause for failure
to meet the 20 hour a week work requirement if the absence from work is temporary and
to meet the 20 hour a week work requirement if the ausence from work is temporary and

the individual retains employment, or if participation in work activities resulted from a

temporary absence due to circumstances beyond the individual's control. Good cause is established on an individual basis.] Exceptions to the three month time limit: Exceptions to the three month time limit required participation are **(1)** found at 7 CFR 273.24(c). Physical and mental unfitness for the 3 month time limit (2) requirements exception is defined as an individual who has a mental or physical illness or disability, temporary or permanent, which reduces their ability to financially support themselves. unfitness can be obvious to the department and documented (a) in the case file; or (b) not obvious, but is documented by a physician, physician's assistant, nurse, nurse practitioner, a licensed or certified psychiatrist or a licensed or certified psychologist or social worker as being unfit to work. This claim of physical or mental unfitness must be substantiated by written documentation identifying the physical or mental condition and certifying that the person is unfit for employment. Regaining eligibility: An individual who becomes ineligible due to failure to meet the work requirement for three months can regain eligibility by working or participating in an approved-work program for at least 80 hours during any 30 consecutive day-period following the date of ineligibility. (1) An individual who regains eligibility is eligible on an ongoing basis provided he or she continues to meet the 20-hour-a-week work requirement. (2) There is no limit to the number of times an individual may regain eligibility during the 36 month period. The department will administer the 15 percent exemptions, as allowed by the food and nutrition service (FNS) and as determined by the department, in accordance with 7 CFR 273.24(g). -Failure to-meet-the work-requirement-after regaining eligibility: An individual who has regained eligibility and who subsequently fails to meet the 20-hour-aweek work requirement in any month left in the 36-month period-shall-be eligible to receive-SNAP-benefits-for-a-three-consecutive month-period. (1) The three-month period begins with the month the work requirement-was-not-met, provided the individual is otherwise eligible. (2) Upon expiration of the three months, the individual-becomes ineligible for the remainder of the fixed 36-month period. (3) The individual may re-establish eligibility by either regaining

liabilities incurred by persons electing to participate in a work program in order to meet the SNAP work requirement.] [8.139.410.14 NMAC - N, 04/01/2010; A, 10/01/2014; A, 2/13/2015; A, 01/01/2016; A,

E&T supportive services plan, HSD has no financial responsibility for any costs or

eligibility or because a determination is made that the individual becomes exempt from

H. Costs: Except for costs assumed by HSD pursuant to an approved SNAP

01/01/2016]

the 20 hour a week work requirement.