State Employment and Training (E&T) Plan

Part A: Cover Page and Authorized Signatures

State: New Mexico

State Agency: New Mexico Human Services Department Income Support Division

Federal FY: FFY 2017

Primary Contacts:

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Certified By:

Sean Pearson, HSD Deputy Cabinet Secretary

8/16/16 Date

Certified By:

State Agency Fiscal Reviewer

Date

Part B: Assurances

Assur	ance Statements	
Check	box at right to indicate you have read and understand each stateme	ent.
1.	The State agency is accountable for the content of the State E&T	V
	plan and will provide oversight of any sub-grantees.	•
2.	The State agency is fiscally responsible for E&T activities	
	funded under the plan and is liable for repayment of unallowable	✓
	costs.	
3.	State education costs will not be supplanted with Federal E&T	✓
	funds.	
4.	Cash or in-kind donations from other non-Federal sources have	
	not been claimed or used as a match or reimbursement under any	✓
	other Federal program.	
5.	If in-kind goods and services are part of the budget, only public	
	in-kind services are included. No private in-kind goods or	✓
	services are claimed.	
6.	Documentation of State agency costs, payments, and donations	
	for approved E&T activities are maintained by the State agency	✓
	and available for USDA review and audit.	
7.	Contracts are procured through competitive bid procedures	✓
	governed by State procurement regulations.	
8.	Program activities are conducted in compliance with all	
	applicable Federal laws, rules, and regulations including Civil	✓
	Rights and OMB regulations governing cost issues.	
9.	E&T education activities directly enhance the employability of	
	the participants, there is a direct link between the education	✓
	activities and job-readiness.	
10	. Program activities and expenses are reasonable and necessary to	✓
	accomplish the goals and objectives of SNAP E&T.	
11	The E&T Program is implemented in a manner that is responsive	
	to the special needs of American Indians on Reservations. State	
	shall: consult on an ongoing basis about portions of State Plan	
	which affect them; submit for comment all portions of the State	✓
	Plan that affect the ITO; if appropriate and the extent practicable,	
	include ITO suggestions in State plan. (For States with Indian	
	Reservations only)	

By signing on the cover page of this document, the State agency Director (or Commissioner) and financial representative certify that the above assurances are met.

Part C: State E&T Program, Operations and Policy

Summary of the SNAP	
Summary of the SNAP E&T Program	The mission of the Human Services Department (HSD) is to reduce the impact of poverty on people living in New Mexico by providing support services that help families break the cycle of dependency on public assistance. The Income Support Division's (ISD) mission is to relieve minimize or eliminate poverty and to make available certain services for eligible low-income individuals and families through statewide programs of financial assistance, food assistance, employment assistance and training services. The purpose of the Employment and Training (E&T) program is to assist SNAP recipients to gain skills opportunities, training or experience that will improve their employment prospects and earning potential. These activities enable eligible individuals to obtain the training and experience needed to become self-supporting, while providing support services necessary to participate in qualifying activities. In addition to reducing the participant's need for assistance, the E&T program seeks to enhance the participant's sense of self-worth and esteem Working parents provide an appropriate role model for children in the home, thereby contributing to a reduction in multi-generational dependency. Both staff and participants understand that successful employment is the ultimate goal of the program.
	The HSD and ISD are responsible for planning and developing program policies that encourage participants to meet their employment goals. Service delivery is the responsibility of ISD field staff. ISD will administer the E&T program in accordance with 8.139.410.12 NMAC.
Program Changes	The HSD continues to offer a voluntary E&T program with Job Search as the component until October 2017.
Workforce Development System	N/A

Table 1: State E&T Program, Operations and Policy Overview

The HSD offers Individual Job Search for SNAP recipients who wish to volunteer for the E&T Program. ISD field offices are responsible to administer and monitor the E&T program.

The ISD is responsible to ensure that each household member who does not qualify for a federal exemption is registered for work, which occurs with the signature on the program application. At initial application and recertification, HSD will explain and provide a notice to the participant explaining the pertinent work requirements, the rights and responsibilities of work-registered household members, and the consequences of failure to comply with the work requirements.

Currently, the HSD is administering a voluntary E&T program; any participant that chooses to volunteer will not be subject to E&T disqualifications. At initial application and recertification or at any time a participant wants to volunteer, ISD will explain what the E&T program is, each available E&T component and the benefits of volunteering. If the participant chooses to volunteer, ISD will explain what the monthly expectations are and how to properly request monthly reimbursements for reasonable and necessary expenses directly related to participation in the E&T component; it will be explained that the reimbursement amount will not exceed the amount set by HSD even if their expenses to participate are in excess. ISD will provide the participant with the DWP 277 Work Programs Job Search card and the FSP 020 E&T Reimbursement Claim form, explain the purpose of each form and the timeframes for each form to be turned in to verify participation.

The ISD will be responsible to monitor the voluntary participants in the E&T program. When processing the case, the caseworker will properly code the individual to reflect their volunteer status in ASPEN. When the individual returns the DWP 277 Work Programs Job Search card and/or the FSP 020 E&T Reimbursement Claim form, the documents will be scanned into ASPEN

Table 1: State E&T Program,	Operations and Policy Overview
	to create a task for that office. The Liaison for the office will be alerted that a DWP 277 Work Programs Job Search card and/or an FSP 020 E&T Reimbursement Claim form needs to be reviewed. The Liaison will review the documents and ASPEN to verify that: • The participant requesting the reimbursement was receiving SNAP for the month of the request; • The participant was actively participating in E&T (verified via job search card); • Will verify that the FSP 020 E&T Reimbursement Claim form was turned in and that they incurred costs that are reasonably necessary and directly related to participating in E&T and • The participant has not already received a reimbursement for that month. Upon verification of participation in the E&T component the Liaison will enter the activity information in ASPEN to ensure correct tracking of the E&T participants; the activity will be entered for the corresponding month the participant participated in the activity. If the determination is made that the reimbursement request is valid, the Liaison will enter and issue the reimbursement through ASPEN.
Other Employment Programs	The HSD does not have any other employment and training programs that serve SNAP recipients in conjunction with WIOA/TANF/GA recipients.
Special Populations	The HSD does not utilize the option of referring SNAP applicants to the E&T program prior to eligibility determination and offers all E&T services to any active SNAP recipient who chooses to volunteer.
Screening Process	The ISD Family Assistant Analyst (FAA) is responsible for intake and screening at initial certification and recertification. An interview is scheduled when the application is received and must be conducted prior to

Table 1: State E&T Program, Operations and Policy Overview

disposition, unless it is determined that the applicant is eligible for expedited SNAP benefits. The interview is an official and confidential discussion of the household's circumstances. The FAA gathers information and clarifies any unclear or incomplete information to ensure a correct eligibility determination is made on the case.

The FAA reviews all federal exemptions with the applicant/recipient to determine the work registration requirements. If the applicant/recipient does not qualify for any of the exemptions, information regarding the pertinent work requirements, how to comply and the consequences for failure to comply will be provided to the applicant/recipient. The HSD registers for work each mandatory household member with the signature on the application for assistance. Applicants/recipients that meet a federal exemption will be informed of their exempt status.

The FAA screens each work registrant by reviewing all federal exemptions and state option exemptions with the applicant/recipient to determine whether or not it is appropriate to refer them to the E&T program; currently, the HSD is offering a voluntary E&T program. The FAA will explain to the SNAP participant what E&T is, that currently participation is voluntary, the advantages of volunteering, how to volunteer and how to request reimbursements for out of pocket expenses that are reasonably necessary and directly related to participation in the E&T program; it will be explained that the reimbursement amount will not exceed the amount set by HSD even if their expenses to participate are in excess. If the participant expresses interest, the FAA must provide the participant with the Works Program Job Search card (DWP 277) and the SNAP E&T Transportation Reimbursement Claim Form (FSP 020) to claim the reimbursement and will explain the purpose of each form, specific information regarding what documents are necessary to request the reimbursement along with timeframes to turn in all documents.

While the E&T program is voluntary, the participant will be encouraged to meet the level of effort established by the HSD which is 12 or 24 job search contacts, within a 2 month time frame.

Table 1: State E&T Program	, Operations and Policy Overview
	ISD is responsible to administer and track participation in the E&T program.
Conciliation Process (if applicable)	The HSD does not offer a conciliation process as part of the E&T program.
Disqualification Policy	Participation in the E&T program is currently voluntary. ISD will not be placing E&T disqualifications.
Participant Reimbursements	If eligible, all voluntary participants in the E&T program will receive a monthly transportation reimbursement in the amount of \$25. The participant must provide documentation in accordance with 7 CFR 273.7(d)(4) by providing ISD with an E&T Reimbursement Claim form (FSP 020) and the Work Programs Job Search card (DWP 277), for each month that they request the reimbursement. The documents will be scanned into ASPEN to create a task for that office and the Liaison will be alerted that a Job Search Card and/or an FSP 020 E&T Reimbursement Claim form needs to be reviewed. The Liaison will review the documents in ASPEN to verify that: • The participant requesting the reimbursement was receiving SNAP for the month of the request; • The participant was actively participating in E&T (verified via job search card); • If reimbursement is being requested, will verify that the FSP 020 E&T Reimbursement Claim form was turned in and that they incurred costs that are reasonably necessary and directly related to participating in E&T and • The participant has not already received a reimbursement for that month. Upon verification of participation in the E&T
	component, the Liaison will enter the activity information in ASPEN to ensure correct tracking of the

Table 1: State E&T Program	Operations and Policy Overview
	E&T participants; the activity will be entered for the corresponding month the participant completed the activity. If the determination is made that the reimbursement request is valid, the Liaison will enter and issue the reimbursement through ASPEN.
Work Registrant Data	SNAP participants not otherwise exempt in accordance with 7 CFR 273.7(b)(1) will be included in the count to determine the amount of work registrants in the State. The HSD utilizes ASPEN, an on-line interactive system in determining eligibility and providing benefits and assistance payments for SNAP and for the other programs administered by the HSD. ASPEN is the system currently being utilized to generate a report, FNS-583, of new work registrants that is available quarterly; it will be used to obtain the initial count of work registrants at the beginning of each new fiscal year. Method for Obtaining Initial Count of Work Registrants Number of work registrants receiving SNAP on October 1 of the new fiscal year: Individuals will be included in the count if they do not qualify for a federal exemption; this will be determined during the interview process and correctly coded in ASPEN to ensure the correct count. If they qualify for a federal exemption they will not be included in this count. This count is only produced for the 1st quarter report and will not change for the remainder of the current federal fiscal year (FFY). As of September 30th, the total number of individuals who are active and receiving SNAP and will be reported; these individuals will not be counted again for the remainder of that fiscal year. The population includes all individuals who are SNAP-Program approved and do not have one of the following COEs. • TANF • TANF – Hardship

Table 1: State E&T Program,	Operations and Policy Overview
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- Education Works
- Support Services
- RCA
- GA- Disability
- Diversion
- Wage Subsidy
- Transition Bonus
- ARSCH

Method for Ensuring an Unduplicated Work Registrant Count

During the interview process, the FAA will gather all information from the applicant and review all possible federal exemptions to correctly determine work registration status. As the FAA processes the case through ASPEN and enters all information, the applicant will be determined as either mandatory or exempt from work registration and then will correctly be reported as such. If the individual was captured on the 1st quarter report as a work registrant they will not be counted again in any other month for that year.

Number of new work registrants

This count is unduplicated; once an individual is captured on the report they will not be counted again for that FFY.

ASPEN will track newly SNAP approved individuals that are mandatory for work registration. If an individual has already been counted in one month for the current FFY, then the individual will not be counted again until the following FFY, even if the individual's case closes and they later receive SNAP again in the same FFY.

This count shall be unduplicated in a federal fiscal year; an individual can only be reported once during all four quarters of the report. This will capture the true count of new work registrants in a federal fiscal year.

Table 1: State E&T Program,	Operations and Policy Overview
Outcome Reporting Data Source and Methodology	The HSD is in the process of developing the required and optional reporting measures. We have submitted the criteria for the required reports and will be completing Joint Application Design (JAD) meetings to develop the reports.



Part D: Pledge to Serve All At-Risk ABAWDs (if applicable)

ABAWD and Pledge Information	
Is the State agency pledging to offer qualifying activities to all at-risk ABAWDs?	N/A
Information about the size & needs of ABAWD population	N/A
The counties/areas where pledge services will be offered	N/A
Estimated cost to fulfill pledge	N/A
Description of State agency capacity to serve at-risk ABAWDs	N/A
Management controls in place to meet pledge requirements	N/A
Description of education, training and workfare components State agency will offer to meet ABAWD work requirements	N/A

Part E - Table 2: E&T Component Detail

	Reporting Measure(s) – if > 100 participants	ISD is currently in the process of Joint Application Design Meetings to develop the reporting measures required.
	. 'ç'.	5
	Provider (Contracte SNAP agen or both)	ISD Field Offices
	Anticipated Monthly cost*	\$10,616.40 all FAA2 monthly Total Number of FAA2 Working on SNAP E&T in the field offices: 72 % of Time Devoted to E&T: 3.0% Average Hourly Salary for FAA2: \$20.40 Average monthly Salary plus benefits for FAA2: \$54,915
	Anticipated monthly participants (unduplicated count)	71 participants (this number is an estimate from the 3rd quarter FFY 2016 FNS 583 report)
	Target Audience (e.g., Homeless, ABAWDS)	The focus will be on participants who want to volunteer that will benefit from completing job searches.
onents	Geographic Area	Statewide
Non-Education, Non-Work Components	Description	The purpose of Job Search is to provide the participant a reasonable opportunity to find suitable employment. The volunteer will complete the Work Programs Job Search card DWP 277 to document their Job Searches.
Non-Education	Component	Job Search

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Non-Education, Non-Work Components		
	(1) Avy Avy Sa Sa Sbe be be FA	(1) FAA 2 Average Yearly Salary with benefits \$58,980.00 Total Salary Paid for all FAAII's \$127,396
Job Search Training		
Job Retention Services		
Insert more rows as needed.		

* Limit anticipated monthly cost to administrative costs only. Do not include participant reimbursements.

Education Con	Education Components (Education expenses must be justified)	n expenses must	be justified)				
Component	Description & justification	Geographic Area	Target Audience (e.g., Homeless, ABAWDS)	Anticipated monthly participants (unduplicated count)	Anticipated monthly cost*	Provider (Contracted, SNAP agency, or both)	Reporting Measure(s) – if > 100 participants
Basic Education							
Vocational Training							
Insert more rows as needed.							

* Limit anticipated monthly cost to administrative costs only. Do not include participant reimbursements.



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Work Components	onents					MANUEL MA	
Component	Description	Geographic Area	Target Audience (e.g., Homeless, ABAWDS)	Anticipated monthly participants (unduplicated count)	Anticipated monthly cost*	Provider (Contracted, SNAP agency, or both)	Reporting Measure(s) – if > 100 participants
Workfare							
Work Experience							
Insert more rows as needed.			(

* Limit anticipated monthly cost to administrative costs only. Do not include participant reimbursements.



Part F - Table 3: Estimated Participant Levels

A.	Anticipated number of work registrants in the State during the Federal FY (unduplicated count):	101,000 anticipated number expected to be in the State on October 1, 2016
		51,531 anticipated number of new work registrants to be added between October 1
		and September 30, of the Federal FY 2017
B.	Total number of planned State option exemptions from E&T Participation:	Total 152,531 Currently the E&T program is voluntary.
	List below planned State option exemption categories and the number of work registrants expected to be included in each during the Federal FY. Currently the E&T program is voluntary	N/A
C.	Percent of all work registrants exempt from E&T (B/A)	0%
D.	Anticipated number of E&T mandatory participants (A-B)	0
Ē.	Anticipated number of voluntary E&T participants	852 (based on the 3 rd quarter FFY 16 FNS-583 report)
F.	Anticipated number of ABAWDs in the State during the Federal FY.	0

G.	Anticipated number of ABAWDs in waived areas of		
	the State during the Federal FY.	0	
H.	Anticipated number of ABAWDs to be exempted		
	under the State's 15 percent ABAWD exemption		
	allowance during the Federal FY	0	
I.	Number of potential at-risk ABAWDs expected in		
	the State during the Federal FY (F-(G+H))	0	



Part G - Table 4: Partnerships/Contracts

For each partner/contractor that receives more than 10% of the E&T operating budget, complete

Name of Partner/Contract	Cost	% of E&T Operating Budget
N/A		
	<u> </u>	



Part H: Contractor Detail Addendum

Partner/Contract Name	N/A	
Monitoring and communication with contractor (s)		
Role of Contractor		
Timeline	Start	End
Description of Activities/Services		
Funding		
Evaluation		

Part I - Table 5: Operating Budget

	State cost	Federal cost	Total
I. Direct Costs:			
a) Salary/Wages (72 Liaisons at 3%			
of their time)		\$253,477.00	\$253,477.00
b) Fringe Benefits* Approved Fringe			
Benefit Rate Used39%		\$98,852.00	\$98,852.00
c) Contractual Costs	\$0.00	\$0.00	\$0.00
d) Non-capital Equipment and			
Supplies			
e) Materials			
f) Travel			
g) Building/Space		\$653,715.00	\$653,715.00
h) Equipment & Other Capital			
Expenditures			
Total Direct Costs		\$1,006,044.00	\$1,006,044.00
II. Indirect Costs:			
Indirect Costs*Approved Indirect			
Cost Rate Used:%			
Total Indirect Costs			
III. In-kind Contribution			
State in-kind contribution			
IV. Participant Reimbursement			
(State plus Federal):			
a) Dependent Care	\$0	\$0	\$0
b) Transportation & Other Costs	\$337,287	\$337,287	\$674,574.00
c) State Agency Cost for Dependent			
Care Services	\$0	\$0	\$0
V. Total Costs	\$337,287	\$1,343,333.10	1,680,618.00

^{*} Attach an approval letter from the cognizant agency identifying the indirect cost rate being used.

	Narrative and Justification Table
Item	Narrative
I. Direct Costs:	
a) Salary/Wages	72 (pay band 65) ISD Field Staff at 3% of their time \$42,432 annual salary; \$16,548.48 annual benefits: total Salary \$91,653.12 Benefits \$35,744
	2 (70 bay band) SNAP coordinators 25% of their time \$47,320 annual and 18,454.80 benefits: total Salary \$23,660 Benefits \$9,227
	2 (adding 2 FT 70 pay band to help with auditing and administration of the program) 100% of their time: total Salary \$94,640 Benefits \$36,908
	1 (pay band 75) Staff Manager 50% of their time \$53,040 annual and \$20,685.60 benefits: total Salary \$26,520 Benefits \$10,342.80
	1 (pay band 85) Bureau chief at 25% of their time \$68,016.00 annual salary; 26,526.24 benefits: total Salary \$17,004 Benefits \$6,631
b) Fringe Benefits* Approved Fringe Benefit Rate Used%	
c) Contractual Costs	N/A
d) Non-capital Equipment and Supplies	
e) Materials	
f) Travel	
g) Building/Space	Total Rent for all ISD Buildings is \$10,590,226.40. Based on 78 SNAP Staff the portion of rent is \$653,715.00.

h) Equipment & Other	
Capital Expenditures	
II. Indirect Costs:	
III. State In-kind Contribution	
IV. Participant Reimbursements	
a) Dependent Care	N/A
b) Transportation &	ISD will provide \$25 transportation reimbursement to any
Other Costs	E&T volunteer in accordance with 7 CFR 273.7(d)(4).
c) State Agency Cost for	N/A
Dependent Care Services	

Part K - Table 7: Summary of Federal Fiscal Year Costs

E	H - 1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-		TAX
II.	Funding Category	Approved Prior FY Budget *	Upcoming FY Budget
-:	100 Percent Federal E&T Grant:	\$466,029.00	\$1,006,044.00
2.	Share of \$20 Million ABAWD Grant (if applicable)	n/a	n/a
3.	Additional E&T Administrative Expenditures	\$0.00	\$0.00
	a. 50% Federal	\$0.00	\$0.00
	b. 50% State	\$0.00	\$0.00
4.	Participant Expenses:		
	a. Transportation/Other	\$232,172.00	\$674,574.00
	50% Federal	\$116,086.00	\$337,287.00
	50% State	\$116,086.00	\$337,287.00
	b. Dependent Care		
	50% Federal	\$0.00	\$0.00
	50% State	\$0.00	\$0.00
5.	Total E&T Program Costs (= $1+2+3a+3b+4a+4b$)	\$698,201.00	\$1,680,618.00
9	100% State Agency Cost for Dependent Care Services	\$0.00	\$0.00
7.	Total Planned Federal FY Costs (Must agree with Part H-Operating Budget	ating Budget	\$1,680,618.00

*Include immediately preceding Federal FY's final approved budget figures for each spending category