February 7, 2017

RE: Tribal Notification to Request Advice and Comments Letter 17-01: New Mexico Medicaid Co-payment Proposal

Dear Tribal Leadership, Indian Health Service, Tribal Health Providers, and Other Interested Parties:

Seeking advice and comments from New Mexico’s Indian nations, tribes, pueblos and their health care providers is an important component of the government-to-government relationship with the State of New Mexico. In accordance with the New Mexico Human Services Department’s (HSD’s) Tribal Notification to Request Advice and Comments process, this letter is to inform you that HSD, through the Medical Assistance Division (MAD), is accepting written comments until 5:00pm Mountain Standard Time (MST) on Friday, March 17, 2017 regarding the following Medicaid recipient co-payment proposal.

HSD is proposing to implement new or revised co-payment requirements for certain Medicaid recipients effective July 1, 2017, as described in this notice. HSD must comply with the 2016 General Appropriations Act, which directs the Department to “pursue necessary federal authority to include additional cost-sharing requirements for recipients of Medicaid services, including co-payments for certain services.” HSD has developed a co-payment proposal for Medicaid recipients that will meet the requirements of the 2016 General Appropriations Act, while ensuring that cost-sharing responsibilities of Medicaid recipients are reasonable.

Co-payments are amounts that Medicaid recipients pay directly to a provider for a service, visit, or item. Co-payments are to be paid at the time of service or receipt of the item. Certain services and populations are exempt from any co-payments, which means that no mandatory co-payments will be charged for those services or populations. Please note that Native Americans who are active or previous users of the Indian Health Service (IHS), tribal 638 health programs, or urban Indian health programs are exempt from the co-payment requirements set forth in this proposal.

Below is a description of New Mexico’s Medicaid co-payment proposal, which is subject to approval by the federal Centers for Medicare and Medicaid Services (CMS). Eligible recipients will be notified of any changes in co-payments before they are implemented. HSD proposes an effective date of July 1, 2017.
• HSD’s proposal includes co-payments in the following amounts for the services and categories described below:

- **Outpatient Office Visits - $5/visit** for Other Adult Group (also referred to as the Medicaid Expansion or Category of Eligibility (COE) 100) recipients with income above 100% of the federal poverty level (FPL), Working Disabled Individuals (WDI) and the Children’s Health Insurance Program (CHIP). Includes non-preventive care outpatient office and clinic visits or hospital outpatient department visits for physician or other practitioner services, dental visits, urgent care visits, and outpatient professional therapies. Only one co-payment is allowed per visit or session. Behavioral health outpatient visits, preventive care visits, prenatal visits/pregnant recipients, and laboratory, radiology and diagnostic laboratory tests and measurements ordered by a practitioner are exempt from any co-payment. Services provided to individuals in CHIP that are protected under state minor consent laws are also exempt.

- **Inpatient Hospital Stays - $ 50/entire stay** for Other Adult Group recipients with income above 100% FPL, WDI and CHIP. Inpatient psychiatric hospital stays and labor/delivery inpatient obstetric stays are exempt from any co-payment. Only one co-payment is allowed per inpatient stay, including when a patient is transferred from one hospital to another hospital.

- **Outpatient Surgery - $50/procedure** for Other Adult Group recipients with income above 100% FPL, WDI and CHIP. Applies to outpatient surgeries performed in office settings, outpatient facilities and ambulatory surgical centers that are performed separately and distinct from an office or clinic outpatient visit. The co-payment applies only to the primary surgical procedure performed. Services provided to individuals in CHIP that are protected under state minor consent laws are exempt from any co-payment.

- **Non-Emergency Medical Transportation - $2/trip (a co-pay applies to each leg of the trip)** for Other Adult Group recipients with income above 100% FPL, WDI and CHIP. Applies only to travel for residents living in the Albuquerque Metro area and the cities of Santa Fe and Las Cruces, to destinations in within those same areas, in which free or low-cost public transportation is readily available.

- **Prescription Drugs - $2/prescription** for Other Adult Group recipients with income above 100% FPL, WDI and CHIP. The co-payment is not charged if the higher co-payment for non-preferred prescription drugs is applied, as described below. Contraceptives and family planning supplies are exempt.

- **Non-Preferred Prescription Drugs - $8/prescription** for Other Adult Group, WDI, CHIP, and most other Medicaid beneficiaries, unless described as exempt below. Certain behavioral health drugs are exempt. Contraceptives and family planning supplies are exempt.

- **Non-Emergency use of the Emergency Room - $8/visit** for Other Adult Group, WDI, CHIP and most other Medicaid beneficiaries, unless described as exempt below. Screening
required in accordance with 42 CFR §489.24, and all requirements outlined in the State Plan must be met to assess co-payment.

- Individuals who are not covered under WDI or CHIP, and Other Adult Group recipients with income at or below 100% FPL, are exempt from most co-payments. However, most Medicaid beneficiaries will be charged co-payments for Non-Emergency use of the Emergency Room and Non-Preferred Prescription Drugs, including:
  - Persons who are enrolled in the Other Adult Group with income at or below 100% FPL
  - Persons who are enrolled in the Parent & Caretaker Relatives category
  - Children who are enrolled under Title XIX Medicaid, including newborns
  - Persons who are enrolled in Transitional Medical Assistance
  - Persons who are enrolled in Medicaid as refugees
  - Women who are enrolled in a Medicaid pregnancy category
  - Persons who are receiving Supplemental Security Income (SSI) Medicaid
  - Persons who are enrolled in an adoption or foster care category
  - Women who are receiving Medicaid under the Breast and Cervical Cancer program
  - Persons who are receiving Institutional Care or other Long-Term Services and Supports, including individuals who are enrolled in the 1915(c) Developmentally Disabled (DD) or Medically Fragile (MF) waiver program, and individuals who are enrolled in the Mi Via self-directed waiver program.

- Co-payments are not to be charged for the following exempt individuals:
  - Native Americans who are active or previous users of the Indian Health Service (IHS), tribal 638 health programs, or urban Indian health programs
  - Persons who are receiving care in an Intermediate Care Facility for Individuals with Intellectual Disabilities (ICF-IID)
  - Persons who are enrolled in the Qualified Medicare Beneficiary (QMB), Specified Low Income Beneficiary (SLMB) or Qualified Individuals program
  - Persons who are covered only under the Medicaid Family Planning program
  - Individuals who are enrolled in the Program of All Inclusive Care for the Elderly (PACE)

- Co-payments are not to be charged for the following exempt services:
  - Family planning services and supplies
  - Pregnancy-related health care, including tobacco cessation treatment for pregnant women
  - Emergency services
  - Preventive services, such as Well-Child visits and immunizations
  - Services provided to minors that are protected under minor consent laws
  - Provider preventable services

- The State proposes allowing providers to require individuals to pay co-payments as a condition for receiving items or services when the household has income above 100% of the federal poverty level (FPL). Providers may not deny services to individuals with household income at or below 100% FPL, or to Medicaid recipients who are considered exempt from co-payments, as described
above. Providers may not charge co-payments on any exempt items or services, as described above.

- The total amount of co-payments paid by a Medicaid member household cannot exceed five percent of the family’s total income during a calendar quarter (January-March, April-June, July-September, and October-December). If a family reaches the five percent limit, then no more co-payments will be charged during the remainder of that quarter. HSD will have a process in place to track co-payments and to notify households of their co-payment responsibilities and tracked amounts.

**Estimated Total Financial Impact**

HSD estimates that the total financial impact of the proposed co-payment proposal will result in a savings of approximately $500,000 to $1.5 million per year in state general funds to the Department.

**Tribal Impact**

The proposed co-payments will not apply to:

- Native American Medicaid recipients who are active or previous users of the Indian Health Service (IHS), tribal 638 health programs, or urban Indian health programs; and
- Payment for services paid at encounter rates or OMB rates. This includes IHS and tribal health care facilities and clinics.

**Tribal Advice and Comments**


**SPA 17-001 Medicaid Premiums & Cost-Sharing**

Please note that this SPA contains four separate documents, as follows:

- G1 Cost-Sharing Requirements
- G2a Cost-Sharing Amounts – Categorically Needy Individuals
- G2c Cost-Sharing Amounts – Targeting
- G3 Cost-Sharing Limitations

A written copy of these proposed documents may be requested by contacting the HSD Medical Assistance Division (HSD/MAD) in Santa Fe at (505) 827-6252.

**Important Dates**

Written advice and comments must be received no later than 5:00pm MST on Friday, March 17, 2017. Please send your advice, comments or questions to the MAD Native American Liaison, Theresa Belanger, at (505) 827-3122 or by email to theresa.belanger@state.nm.us.
All comments and responses will be compiled and made available after March 31, 2017.

Sincerely,

Nancy Smith-Leslie
Director

cc: Kari Armijo, HSD/MAD Deputy Director
    Theresa Belanger, Native American Liaison, HSD/MAD
    HSD/MAD Centennial Care Bureau
    HSD/MAD Program Policy Bureau